

BROOKINGS COUNTY

AUDIT REPORT

For the Two Years Ended December 31, 2022

BROOKINGS COUNTY
COUNTY OFFICIALS
December 31, 2022

Board of Commissioners:

Michael Bartley
Angela Boersma
Larry Jensen
Ryan Krogman
Lee Ann Pierce

Finance Officer:

Lori Schultz

State's Attorney:

Dan Nelson

Register of Deeds:

Beverly Chapman

Sheriff:

Martin Stanwick

BROOKINGS COUNTY
TABLE OF CONTENTS

Page

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	1
Independent Auditor’s Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	3
Schedule of Prior Audit Findings.....	6
Schedule of Current Audit Findings and Questioned Costs.....	6
Independent Auditor’s Report.....	12
<i>Basic Financial Statements</i>	
<u>Government-wide Financial Statements:</u>	
As of December 31, 2022:	
Statement of Net Position--Modified Cash Basis.....	15
For the Year Ended December 31, 2022:	
Statement of Activities--Modified Cash Basis.....	16
For the Year Ended December 31, 2021:	
Statement of Activities--Modified Cash Basis.....	17
<u>Fund Financial Statements:</u>	
<u>Governmental Funds</u>	
As of December 31, 2022:	
Balance Sheet--Modified Cash Basis.....	18
For the Year Ended December 31, 2022:	
Statement of Revenues, Expenditures and Changes in Fund Balances--Modified Cash Basis.....	20
For the Year Ended December 31, 2021:	
Statement of Revenues, Expenditures and Changes in Fund Balances--Modified Cash Basis.....	24
<u>Fiduciary Funds</u>	
As of December 31, 2022:	
Statement of Fiduciary Net Position--Modified Cash Basis.....	28

For the Year Ended December 31, 2022:

Statement of Changes in Fiduciary Net Position--Modified Cash Basis.....	29
--	----

For the Year Ended December 31, 2021:

Statement of Changes in Fiduciary Net Position--Modified Cash Basis.....	30
--	----

Notes to the Modified Cash Basis Financial Statements.....	31
--	----

Supplementary Information:

For the Year Ended December 31, 2022:

Budgetary Comparison Schedule--Modified Cash Basis--General Fund.....	48
Budgetary Comparison Schedule--Modified Cash Basis--Road and Bridge Fund.....	50
Budgetary Comparison Schedule--Modified Cash Basis--Courthouse Building Fund.....	51

For the Year Ended December 31, 2021:

Budgetary Comparison Schedule--Modified Cash Basis--General Fund.....	52
Budgetary Comparison Schedule--Modified Cash Basis--Road and Bridge Fund.....	54
Budgetary Comparison Schedule--Modified Cash Basis--Courthouse Building Fund.....	55

Notes to the Supplementary Information – Budgetary Comparison Schedules.....	56
--	----

Schedule of the County's Proportionate Share of the Net Pension Liability (Asset).....	57
--	----

Notes to the Supplementary Information – Pension Schedules.....	58
---	----

Schedule of Expenditures of Federal Awards.....	60
---	----

Schedule of Changes in Long-Term Debt.....	61
--	----



427 SOUTH CHAPELLE
C/O 500 EAST CAPITOL
PIERRE, SD 57501-5070
(605) 773-3595

RUSSELL A. OLSON
AUDITOR GENERAL

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Independent Auditor's Report

County Commission
Brookings County
Brookings, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Brookings County, South Dakota (County), as of December 31, 2022, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated March 19, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Current Audit Findings and Questioned Costs as items No. 2022-001 and No. 2022-002 to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County's Response to Findings

The County did not wish to respond to the findings identified in our audit report as described in the Schedule of Current Audit Findings and Questioned Costs.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Russell A. Olson
Auditor General

March 19, 2024



427 SOUTH CHAPELLE
C/O 500 EAST CAPITOL
PIERRE, SD 57501-5070
(605) 773-3595

RUSSELL A. OLSON
AUDITOR GENERAL

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Independent Auditor's Report

County Commission
Brookings County
Brookings, South Dakota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Brookings County, South Dakota (County), compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the biennial period ended December 31, 2022. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Current Audit Findings and Questioned Costs.

In our opinion, Brookings County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the biennial period ended December 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes. As required by South Dakota Codified Law 4-11-11, this report and our report on compliance for each major federal program are matters of public record and their distribution is not limited.



Russell A. Olson
Auditor General

March 19, 2024

BROOKINGS COUNTY
SCHEDULE OF PRIOR AND CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

SCHEDULE OF PRIOR AUDIT FINDINGS

Prior Audit Finding:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County. This finding has not been resolved and has been restated as Current Audit Finding No. 2022-001.

SCHEDULE OF CURRENT AUDIT FINDINGS AND QUESTIONED COSTS

Section I – Summary of the Auditor’s Results

Financial Statements

- a. An unmodified opinion was issued on the financial statements of each opinion unit.
- b. Two material weaknesses were disclosed by our audit of the financial statements for Financial Reporting Errors and for Management of Tax Increment Financings as discussed in finding numbers No. 2022-001 and No. 2022-002.
- c. Our audit did not disclose any noncompliance which was material to the financial statements.

Federal Awards

- d. An unmodified opinion was issued on compliance with the requirements applicable to major programs.
- e. Our audit did not disclose any audit findings that are required to be reported in accordance with 2 CFR 200.516(a).
- f. The federal award tested as a major program was:

ALN # 21.027 – Coronavirus State and Local Fiscal Recovery Funds
- g. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- h. Brookings County did not qualify as a low-risk auditee.

Section II – Financial Statement Findings

Internal Control-Related Findings - Material Weaknesses:

Financial Reporting Errors

Finding No. 2022-001:

Criteria:

The County’s internal control structure should be designed to provide for the preparation of the annual financial reports, which includes having an adequate system for recording and processing entries material to the annual financial reports being audited in accordance with the modified cash basis of accounting.

Condition:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting. We noted numerous significant reporting errors within the annual reports prepared by the County.

Context:

We noted the following significant errors in the County's annual financial reports for the two years ended December 31, 2021 and December 31, 2022.

- a. The 2022 Statement of Net Position contained the following significant errors:
 - Cash and Cash Equivalents was overstated by \$2,673,758.27.
 - Investments was understated by \$3,004,000.00.
 - Restricted Investments was overstated by \$253,105.53.
 - Restricted for Rural Access Infrastructure Purposes was understated by \$1,010,735.99.
 - Restricted for Road and Bridge Purposes was overstated by \$11,545,657.23.
 - Restricted for Capital Projects Purposes was overstated by \$9,212,280.98.
 - Restricted for Permanently Restricted Purposes: Non-Expendable was overstated by \$392,680.13.
 - Restricted for Other Purposes was overstated by \$4,772,307.78.
 - Unrestricted Net Position was understated by \$24,952,778.61.
- b. The 2022 Statement of Activities contained the following significant errors:
 - General Government Expenses was understated by \$103,032.85.
 - Public Safety Expenses was understated by \$371,200.00.
 - General Government Charges for Goods and Services was overstated by \$162,490.57.
 - Culture and Recreation Charges for Goods and Services was understated by \$114,000.69.
 - Public Works Operating Grants and Contributions was understated by \$1,208,437.55.
 - Public Works Capital Grants and Contributions was overstated by \$1,204,223.77.
 - Property Taxes was understated by \$232,155.69.
 - Miscellaneous Revenue was understated by \$110,634.41.
 - Transfers was overstated by \$114,848.19.
 - Beginning Net Position was overstated by \$226,470.53.
- c. The 2021 Statement of Activities contained the following significant errors:
 - General Government Expenses was understated by \$144,383.92.
 - Public Safety Expenses was understated by \$13,627,222.14.
 - Capital Outlay – Unallocated Expenses was overstated by \$13,236,060.84.
 - Interest on Long-Term Debt was overstated by \$506,223.44.
 - General Government Operating Grants and Contributions was understated by \$3,106,523.29.
 - Public Safety Operating Grants and Contributions was understated by \$315,569.71.
 - Intergovernmental Operating Grants and Contributions was overstated by \$3,406,648.00.
 - Property Taxes was overstated by \$202,220.68.
 - Grants and Contributions not Restricted to Specific Programs was understated by \$100,000.00.
 - Beginning Net Position was understated by \$1,738,923.40.
 - Ending Net Position was understated by \$826,103.47.

- d. The 2022 Governmental Funds Balance Sheet contained the following significant errors:
- General Fund Cash and Cash Equivalents was overstated by \$2,703,456.97.
 - General Fund Investments was understated by \$3,004,000.00.
 - General Fund Non-Spendable Fund Balance was overstated by \$139,574.60.
 - General Fund Unassigned Fund Balance was understated \$508,573.72.
 - Road and Bridge Fund Restricted Investments and Non-Spendable Fund Balance were overstated by \$253,105.53.
 - Road and Bridge Fund Restricted Fund Balance was overstated and Assigned Fund Balance was understated by \$394,820.24.
 - Courthouse Building Fund Restricted Fund Balance was overstated by \$758,980.37.
 - Courthouse Building Fund Assigned Fund Balance was understated by \$770,416.75.
 - Other Governmental Funds Restricted Fund Balance was understated by \$2,491,291.91.
 - Other Governmental Funds Assigned Fund Balance was overstated by \$2,453,867.53.
- e. The 2022 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
- General Fund Other Taxes was understated by \$231,810.83.
 - General Fund Treasurer's Fees was understated by \$100,387.00.
 - General Fund Register of Deeds' Fees was understated by \$436,885.00.
 - General Fund Legal Services was understated by \$262,246.02.
 - General Fund Other Fees was overstated by \$812,085.43.
 - General Fund Prisoner Care was understated by \$166,900.44.
 - General Fund Other Public Safety was overstated by \$174,046.29.
 - General Fund Culture and Recreation was understated by \$114,000.69.
 - General Fund Other Charges was overstated by \$164,604.17.
 - General Fund Ending Fund Balance was understated by \$291,919.69.
 - Road and Bridge Fund Transfers In was overstated by \$114,848.19.
 - Road and Bridge Fund Sale of County Property was understated by \$110,634.41.
 - Road and Bridge Fund Beginning Fund Balance was overstated by \$215,206.38.
 - Road and Bridge Fund Ending Fund Balance was overstated by \$253,105.53.
 - Other Governmental Funds Federal Grants was overstated, and Other State Shared Revenue was understated by \$931,526.70.
- f. The 2021 Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance contained the following errors:
- General Fund Other Taxes was overstated by \$232,155.69.
 - General Fund State Grants was overstated, and Federal Grants was understated by \$275,301.74.
 - General Fund Treasurer's Fees was overstated by \$409,557.14.
 - General Fund Register of Deeds' Fees was understated by \$399,679.13.
 - General Fund Beginning Fund Balance was understated by \$307,357.74.
 - Road and Bridge Fund Beginning Fund Balance and Ending Fund Balance were understated by \$776,314.97.
 - Courthouse Building Fund Other Intergovernmental Revenue was understated by \$100,000.00.
 - Courthouse Building Fund Beginning Fund Balance was overstated by \$149,140.56.
 - Courthouse Building Fund Ending Fund Balance was overstated by \$94,573.00.
 - Detention Center Expansion Capital Project Fund Beginning Fund Balance was understated by \$804,879.77.

- g. The 2022 Statement of Fiduciary Net Position contained the following significant errors:
- Cash and Cash Equivalents and Restricted Net Position were overstated by \$43,059,071.08.
- h. The 2022 Statement of Changes in Fiduciary Net Position contained the following significant errors:
- Custodial Funds – Property Tax Collections for Other Governments was understated by \$1,347,872.53.
 - Custodial Funds – State Stated Revenue Collections for Other Governments was understated by \$3,774,166.26.
 - Custodial Funds – Other Additions was understated by \$590,026.03.
 - Custodial Funds – Payments of Property Taxes to Other Governments was understated by \$1,620,755.33.
 - Custodial Funds – Payments of State Shared Revenue to Other Governments was understated by \$3,719,007.16.
 - Custodial Funds – Other Deductions was understated by \$586,411.40.
 - Custodial Funds – Beginning Net Position was understated by \$1,371,483.70.
 - Custodial Funds – Ending Net Position was understated by \$1,157,374.63.
- i. The 2021 Statement of Changes in Fiduciary Net Position contained the following significant errors:
- Custodial Funds – Property Tax Collections for Other Governments was understated by \$1,990,614.49.
 - Custodial Funds – State Stated Revenue Collections for Other Governments was understated by \$5,570,070.86.
 - Custodial Funds – Other Additions was understated by \$2,696,517.06.
 - Custodial Funds – Payments of Property Taxes to Other Governments was understated by \$2,167,403.39.
 - Custodial Funds – Payments of State Shared Revenue to Other Governments was understated by \$5,668,917.28.
 - Custodial Funds – Other Deductions was understated by \$2,719,681.51.
 - Custodial Funds – Beginning Net Position was understated by \$1,670,283.47.
 - Custodial Funds – Ending Net Position was understated by \$1,371,483.70.

Effect:

Inaccurate and incomplete information may be presented to the users of the annual financial reports.

Cause:

The County does not have an internal control system designed to provide for the preparation of the annual financial reports in accordance with the modified cash basis of accounting.

Recommendation:

1. We recommend that the County strengthen internal controls over financial reporting.

Views of responsible officials:

Management chose to not respond to this finding.

Monitoring of Tax Increment Financing Districts

Finding No. 2022-002:

Criteria:

The County's internal controls over monitoring of tax increment financing districts (TIF) were inadequate resulting in excess taxation of taxpayers within the Brookings School District.

Condition:

In 2008, the City of Brookings (City) created Tax Increment Financing District – Valley View Addition (TIF #3) and Tax Increment Financing District – Sieler Addition (TIF #4). In 2008 and 2009, the City issued revenue bonds to pay for the project costs associated with these two TIF districts.

The tax levies related to these two TIF districts satisfied the revenue bond debt requirements in 2019. A portion of the 2018 payable 2019 tax levies were in excess of the City's debt requirements. However, the TIF districts levies were allowed to continue for two additional years.

The City did not dissolve TIF #3 and TIF #4 until June 30, 2020. The City's resolutions to dissolve the TIF districts were not made in a timely manner and as a result the County levied the 2019 payable 2020 tax levies.

The County was made aware of the dissolution of TIF #3 and TIF #4 before the 2020 payable 2021 taxes were levied. However, after becoming aware, the County incorrectly continued to levy taxes related to TIF #3 and TIF #4 for 2020 payable 2021.

South Dakota Codified Law (SDCL) 10-12-44 requires the County Auditor to raise additional revenue (taxes) from real property taxes, to compensate for a tax increment financing district.

SDCL 10-12-44 states in part:

The county auditor having jurisdiction over a school district shall raise additional revenue, for the general fund and special education fund, from real property taxes, to compensate for a tax abatement, a tax increment financing district, or a discretionary formula in accordance with the following:

(1) For tax increment financing districts created pursuant to chapter 11-9, the county auditor shall impose an additional tax levy, for an amount not to exceed an amount equal to the sum of the levies in §§ 10-12-42 and 13-37-16 multiplied by the tax increment value, as defined in § 11-9-1; ...

South Dakota Department of Revenue-Property Tax Division has also issued guidance to the taxpayers on the classification of TIF districts and how the TIF districts affect the state aid formula.

Tax Increment Financing and Tax Incremental Districts in South Dakota - Guidelines for Creation, Classification, and Annual Certification, states:

SECTION 2: TIF DISTRICT CLASSIFICATION

The primary purpose of TIF district classification is to determine how the increment value generated within the TIF district is treated in the state-aid to education formula.

The assessed value of a TIF district for state-aid purposes is the total assessed value of the district (base + increment = total assessed value). SDCL 13-13-10.8. What this means is that the total assessed value of a TIF district is counted as "local effort" when calculating the amount of state-aid any school district within a TIF district will receive. **However, since the school district does not receive any tax revenue from the increment value, the County Auditor is required to impose an additional levy on all real property within the school district to hold the district harmless. SDCL 10-12-44(1). The effect is that all property owners within an impacted school district pay slightly higher school property taxes during the life of a TIF district.**

In 2021 and 2022, the County received back from the City related to excess taxes for TIF #3 and TIF #4. The County, in accordance with state statute, to affected taxing entities, Brookings County, Brookings City, Brookings School District, and East Dakota Water Development District.

However, during the time period of 2019, 2020 and 2021, the County and City continued to levy an additional tax levy on the taxpayers of the Brookings School District in accordance with SDCL 10-102-44 (1). This resulted in excess taxes related to TIF #3 of approximately \$333,000 and TIF #4 of approximately \$137,000 for a total of approximately \$469,000.

Effect:

The additional levies associated with TIF #3 and TIF #4 caused all real property within the Brookings School District to be assessed approximately \$470,000 in additional property taxes.

Cause:

The County continued to levy additional property taxes on Brookings School District taxpayers after the debt obligations set forth in the TIF plans were satisfied.

Recommendation:

2. We recommend the County, in conjunction with the Cities, develop internal control procedures to monitor the levy requirements for each Tax Increment Financing District.

Views of responsible officials:

Management chose to not respond to this finding.

Section III – Federal Award Findings and Questioned Costs

There are no written current federal compliance audit findings to report.



427 SOUTH CHAPELLE
C/O 500 EAST CAPITOL
PIERRE, SD 57501-5070
(605) 773-3595

RUSSELL A. OLSON
AUDITOR GENERAL

Independent Auditor's Report

County Commission
Brookings County
Brookings, South Dakota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis of accounting financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Brookings County, South Dakota (County), as of December 31, 2022, and for each of the years in the biennial period then ended, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying modified cash basis of accounting financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund of Brookings County as of December 31, 2022, and the respective changes in financial position thereof for each of the years in the biennial period then ended in accordance with the modified cash basis of accounting described in Note 1.c. to the financial statements.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1.c. of the financial statements, which describes the basis of accounting, the financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As discussed in Note 2 to the financial statements, in 2022, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases; however, this implementation did not

result in a restatement of the net position as of January 1, 2022. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the modified cash basis of accounting financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the modified cash basis of accounting financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards, which as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), the Budgetary Comparison Schedules, the Schedule of Changes in Long-Term Debt, and the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards, the Budgetary Comparison Schedules, the Schedule of Changes in Long-Term Debt, and the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset) is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.



Russell A. Olson
Auditor General

March 19, 2024

BROOKINGS COUNTY
STATEMENT OF NET POSITION - MODIFIED CASH BASIS
December 31, 2022

	Primary Government Governmental Activities
ASSETS:	
Cash and Cash Equivalents	\$ 24,773,177.88
Investments	3,004,000.00
TOTAL ASSETS	\$ 27,777,177.88
NET POSITION:	
Restricted For: (See Note 5)	
Rural Access Infrastructure Purposes	\$ 1,010,735.99
Detention Center Expansion Debt Service Purposes	1,520,644.26
Other Purposes	293,019.02
Unrestricted	24,952,778.61
TOTAL NET POSITION	\$ 27,777,177.88

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
For the Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Governmental Activities
Primary Government:					
Governmental Activities:					
General Government	\$ 4,557,455.93	\$ 913,849.52	\$ 3,475,388.77	\$ 8,847.24	\$ (159,370.40)
Public Safety	17,807,899.63	560,451.22	706,504.59		(16,540,943.82)
Public Works	9,562,903.47	10,572.66	2,990,186.66		(6,562,144.15)
Health and Welfare	593,694.76	47,342.41			(546,352.35)
Culture and Recreation	355,135.83	100,844.31			(254,291.52)
Conservation of Natural Resources	414,978.52	44,044.22			(370,934.30)
Urban and Economic Development	389,453.36	68,600.00			(320,853.36)
Intergovernmental	130,314.63				(130,314.63)
**Interest on Long-Term Debt	167,772.17				(167,772.17)
Total Primary Government	\$ 33,979,608.30	\$ 1,745,704.34	\$ 7,172,080.02	\$ 8,847.24	(25,052,976.70)
General Revenues:					
Taxes:					
Property Taxes					13,952,445.71
Wheel Tax					651,573.29
State Shared Revenues					903,426.31
Grants and Contributions not Restricted to Specific Programs					200,000.00
Unrestricted Investment Earnings					54,038.06
Miscellaneous Revenue					105,539.52
Total General Revenues					15,867,022.89
Change in Net Position					(9,185,953.81)
Net Position - Beginning					35,951,214.81
NET POSITION - ENDING					\$ 26,765,261.00

**The County does not have interest expense related to the functions presented above. This amount includes indirect interest expense on general long-term debt.

The notes to the financial statements are an integral part of this statement.

**BROOKINGS COUNTY
BALANCE SHEET - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
December 31, 2022**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS:						
Cash and Cash Equivalents	\$ 19,598,234.04	\$ 1,170,820.24	\$ 1,116,000.76	\$ 88,554.54	\$ 2,799,568.30	\$ 24,773,177.88
Investments	<u>3,004,000.00</u>					<u>3,004,000.00</u>
TOTAL ASSETS	<u>\$ 22,602,234.04</u>	<u>\$ 1,170,820.24</u>	<u>\$ 1,116,000.76</u>	<u>\$ 88,554.54</u>	<u>\$ 2,799,568.30</u>	<u>\$ 27,777,177.88</u>
FUND BALANCES: (See Note 1.j.)						
Restricted	\$ 50,000.00		\$ 125,584.01		\$ 2,648,815.26	\$ 2,824,399.27
Assigned	17,864,101.00	1,170,820.24	990,416.75	88,554.54	150,753.04	20,264,645.57
Unassigned	<u>4,688,133.04</u>					<u>4,688,133.04</u>
TOTAL FUND BALANCES	<u>\$ 22,602,234.04</u>	<u>\$ 1,170,820.24</u>	<u>\$ 1,116,000.76</u>	<u>\$ 88,554.54</u>	<u>\$ 2,799,568.30</u>	<u>\$ 27,777,177.88</u>

The notes to the financial statements are an integral part of this statement.

(blank page)

BROOKINGS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2022

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:						
Taxes:						
General Property Taxes--Current	\$ 13,268,269.83	\$	\$ 342,651.24	\$	\$ 528,131.82	\$ 14,139,052.89
General Property Taxes--Delinquent	5,307.68		135.33		205.80	5,648.81
Penalties and Interest	16,309.43		285.19		417.10	17,011.72
Telephone Tax (Outside)	441.90					441.90
Wheel Tax		658,669.87				658,669.87
Licenses and Permits	63,764.00	4,174.00			6,540.00	74,478.00
Intergovernmental Revenue:						
Federal Grants	3,521,956.44				51,694.09	3,573,650.53
Federal Shared Revenue	8,539.22					8,539.22
State Grants	15,048.28	1,564,043.61	3,161.25		3,439.50	1,585,692.64
State Shared Revenue:						
Bank Franchise	293,062.66		7,470.37		11,354.97	311,888.00
Motor Vehicle Licenses		2,394,235.48				2,394,235.48
Court Appointed Attorney/Public Defender	15,725.56					15,725.56
Prorate License Fees		123,612.46				123,612.46
63 3/4% Mobile Home		19,091.73				19,091.73
Telecommunications Gross Receipts Tax	65,300.80					65,300.80
Motor Vehicle 1/4%	9,354.54					9,354.54
Renewable Facility Tax	406,704.44		8,300.09			415,004.53
Motor Fuel Tax		10,872.37				10,872.37
911 Remittances					334,473.49	334,473.49
Liquor Tax Reversion (25%)	148,333.66					148,333.66
Other State Shared Revenue					931,526.70	931,526.70
State Payments in Lieu of Taxes	676.29					676.29
Charges for Goods and Services:						
General Government:						
Treasurer's Fees	109,200.10					109,200.10
Register of Deeds' Fees	436,885.00				22,433.51	459,318.51
Legal Services	262,246.02					262,246.02
Clerk of Courts Fees	45,557.41					45,557.41
Other Fees	20,058.33					20,058.33

Public Safety:						
Law Enforcement	306,746.95					306,746.95
Prisoner Care	294,979.92					294,979.92
Sobriety Testing	7,145.85				53,043.00	60,188.85
Other	13,462.00					13,462.00
Public Works:						
Road Maintenance Contract Charges		1,503.40				1,503.40
Health and Welfare:						
Economic Assistance:						
Poor Lien Recoveries	68,062.04					68,062.04
Food Stamp Administration	20,541.22					20,541.22
Other	150.00					150.00
Mental Health Services	1,757.54					1,757.54
Culture and Recreation	114,000.69					114,000.69
Urban and Economic Development	18,300.00					18,300.00
Conservation of Natural Resources	32,303.48					32,303.48
Fines and Forfeits:						
Costs	84,042.06					84,042.06
Forfeits	32,132.50					32,132.50
Miscellaneous Revenue:						
Investment Earnings	235,752.89	38,124.83	36,689.40		1,544.80	312,111.92
Rent	15,331.40					15,331.40
Other	94,773.00					94,773.00
Total Revenues	20,052,223.13	4,814,327.75	398,692.87	0.00	1,944,804.78	27,210,048.53

21

Expenditures:

General Government:

Legislative:

 Board of County Commissioners

3,023,620.24

3,023,620.24

 Elections

161,772.90

161,772.90

 Judicial System

629,653.73

629,653.73

Financial Administration:

 Finance Office

588,126.92

588,126.92

Legal Services:

 State's Attorney

741,602.10

741,602.10

 Abused and Neglected Child Defense

25,000.00

25,000.00

Other General Government:

 General Government Building

556,274.81

438,815.87

995,090.68

 Director of Equalization

565,539.10

565,539.10

 Register of Deeds

242,740.27

45,326.51

288,066.78

 Veterans Service Officer

77,289.68

77,289.68

 Predatory Animal

7,058.92

7,058.92

 Information Technology

549,821.89

549,821.89

 Human Resources

124,078.32

124,078.32

BROOKINGS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2022
(Continued)

	General Fund	Road and Bridge Fund	Courthouse Building Fund	Detention Center Expansion Capital Project Fund	Other Governmental Funds	Total Governmental Funds
Public Safety:						
Law Enforcement:						
Sheriff	2,055,274.04					2,055,274.04
County Jail	2,201,420.98				72,030.05	2,273,451.03
Coroner	27,142.48					27,142.48
Juvenile Detention	11,705.00					11,705.00
Other Law Enforcement	10,500.00					10,500.00
Protective and Emergency Services:						
Fire Protection	134,500.00					134,500.00
Emergency and Disaster Services					148,007.68	148,007.68
Flood Control	26,136.82					26,136.82
Communication Center	183,464.00				334,244.25	517,708.25
Public Works:						
Highways and Bridges:						
Highways, Roads and Bridges		8,522,127.82				8,522,127.82
Health and Welfare:						
Economic Assistance:						
Support of Poor	112,606.09					112,606.09
Other	6,000.00					6,000.00
Health Assistance:						
County Nurse	39,591.98					39,591.98
Women, Infants and Children	30,885.52					30,885.52
Social Services:						
Care of Aged	20,447.00					20,447.00
Domestic Abuse	45,000.00				9,412.50	54,412.50
Other	56,000.00					56,000.00
Mental Health Services:						
Mentally Ill	65,160.96					65,160.96
Developmentally Disabled	35,000.00					35,000.00
Mental Health Centers	200,000.00					200,000.00
Mental Illness Board	1,000.00					1,000.00

Culture and Recreation:						
Culture:						
Public Library	31,200.00					31,200.00
Historical Museum	5,000.00					5,000.00
Recreation:						
Outdoor Adventure Center	367,139.61					367,139.61
Senior Center	2,300.00					2,300.00
Other	6,000.00					6,000.00
Conservation of Natural Resources:						
Soil Conservation:						
County Extension	119,960.39					119,960.39
Soil Conservation Districts	80,000.00					80,000.00
Weed Control	306,101.91					306,101.91
Urban and Economic Development:						
Urban Development:						
Planning and Zoning	222,435.55					222,435.55
Urban and Rural Development	60,707.86			27,595.58		88,303.44
Economic Development:						
Tourism, Industrial or Recreational Development	115,000.00					115,000.00
Other	700.00					700.00
23 Intergovernmental Expenditures		131,733.99				131,733.99
Debt Service			121,647.02		509,500.00	631,147.02
Capital Outlay				2,472,420.21		2,472,420.21
Total Expenditures	<u>13,870,959.07</u>	<u>8,653,861.81</u>	<u>560,462.89</u>	<u>2,472,420.21</u>	<u>1,146,116.57</u>	<u>26,703,820.55</u>
Excess of Revenues Over (Under) Expenditures	<u>6,181,264.06</u>	<u>(3,839,534.06)</u>	<u>(161,770.02)</u>	<u>(2,472,420.21)</u>	<u>798,688.21</u>	<u>506,227.98</u>
Other Financing Sources (Uses):						
Transfers In		1,679,954.00	70,217.76	1,050,000.00	161,950.00	2,962,121.76
Transfers Out	(2,962,121.76)					(2,962,121.76)
Insurance Proceeds	380,914.89	4,213.78				385,128.67
Sale of County Property	9,925.82	110,634.41				120,560.23
Total Other Financing Sources (Uses)	<u>(2,571,281.05)</u>	<u>1,794,802.19</u>	<u>70,217.76</u>	<u>1,050,000.00</u>	<u>161,950.00</u>	<u>505,688.90</u>
Net Change in Fund Balance	3,609,983.01	(2,044,731.87)	(91,552.26)	(1,422,420.21)	960,638.21	1,011,916.88
Fund Balance - Beginning	<u>18,992,251.03</u>	<u>3,215,552.11</u>	<u>1,207,553.02</u>	<u>1,510,974.75</u>	<u>1,838,930.09</u>	<u>26,765,261.00</u>
FUND BALANCE - ENDING	<u>\$ 22,602,234.04</u>	<u>\$ 1,170,820.24</u>	<u>\$ 1,116,000.76</u>	<u>\$ 88,554.54</u>	<u>\$ 2,799,568.30</u>	<u>\$ 27,777,177.88</u>

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2021

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:						
Taxes:						
General Property Taxes--Current	\$ 13,062,395.20	\$	\$ 327,723.99	\$	\$ 528,073.04	\$ 13,918,192.23
General Property Taxes--Delinquent	9,867.12		250.69		396.25	10,514.06
Penalties and Interest	22,918.98		325.14		495.30	23,739.42
Wheel Tax		651,573.29				651,573.29
Licenses and Permits	71,426.00	8,140.00			5,370.00	84,936.00
Intergovernmental Revenue:						
Federal Grants	3,722,217.71				34,924.74	3,757,142.45
Federal Shared Revenue	8,618.04					8,618.04
State Grants	13,685.98	402,417.30			1,890.82	417,994.10
State Shared Revenue:						
Bank Franchise	230,901.74		5,861.94		9,203.24	245,966.92
Motor Vehicle Licenses		2,346,123.28				2,346,123.28
Court Appointed Attorney/Public Defender	30,683.47					30,683.47
Prorate License Fees		121,912.59				121,912.59
63 3/4% Mobile Home		12,878.03				12,878.03
Telecommunications Gross Receipts Tax	82,668.21					82,668.21
Motor Vehicle 1/4%	8,926.32					8,926.32
Renewable Facility Tax	418,654.61		8,543.97			427,198.58
Motor Fuel Tax		19,028.13				19,028.13
911 Remittances					354,119.32	354,119.32
Liquor Tax Reversion (25%)	146,745.71					146,745.71
Other State Shared Revenue					79,209.29	79,209.29
Other Payments in Lieu of Taxes	846.89					846.89
Other Intergovernmental Revenue			200,000.00			200,000.00
Charges for Goods and Services:						
General Government:						
Treasurer's Fees	116,586.62					116,586.62
Register of Deeds' Fees	466,612.64				26,357.43	492,970.07
Legal Services	195,502.18				2,075.00	197,577.18
Clerk of Courts Fees	46,809.15				1,105.34	47,914.49
Other Fees	42,181.16					42,181.16

Public Safety:						
Law Enforcement	313,057.58					313,057.58
Prisoner Care	71,783.95					71,783.95
Sobriety Testing	9,813.03				53,368.00	63,181.03
Public Works:						
Road Maintenance Contract Charges		2,432.66				2,432.66
Health and Welfare:						
Economic Assistance:						
Poor Lien Recoveries	16,842.36					16,842.36
Other	698.63					698.63
Health Assistance:						
Women, Infants and Children	19,421.88					19,421.88
Other	4,409.54					4,409.54
Mental Health Services	600.00					600.00
Culture and Recreation	100,844.31					100,844.31
Urban and Economic Development	20,500.00					20,500.00
Conservation of Natural Resources	44,044.22					44,044.22
Fines and Forfeits:						
Costs	85,517.66					85,517.66
Forfeits	20,205.00					20,205.00
Miscellaneous Revenue:						
Investment Earnings	40,094.96	6,583.84	6,336.21	756.31	266.74	54,038.06
Rent	15,445.00					15,445.00
Other	71,606.20					71,606.20
Total Revenues	<u>19,533,132.05</u>	<u>3,571,089.12</u>	<u>549,041.94</u>	<u>756.31</u>	<u>1,096,854.51</u>	<u>24,750,873.93</u>

Expenditures:

General Government:						
Legislative:						
Board of County Commissioners	494,604.17					494,604.17
Elections	9,020.67					9,020.67
Judicial System	665,019.10					665,019.10
Financial Administration:						
Finance Office	555,347.60					555,347.60
Legal Services:						
State's Attorney	653,805.14					653,805.14
Abused and Neglected Child Defense	25,000.00					25,000.00
Other General Government:						
General Government Building	440,466.25		145,718.50			586,184.75
Director of Equalization	514,013.89					514,013.89
Register of Deeds	229,472.17				8,010.84	237,483.01
Veterans Service Officer	87,328.50					87,328.50
Predatory Animal	7,058.92					7,058.92
Information Technology	503,470.08					503,470.08
Human Resources	122,476.36					122,476.36

BROOKINGS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2021
(Continued)

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Public Safety:						
Law Enforcement:						
Sheriff	1,715,478.25					1,715,478.25
County Jail	1,637,550.94				77,734.78	1,715,285.72
Coroner	12,885.47					12,885.47
Juvenile Detention	12,444.00					12,444.00
Other Law Enforcement	10,500.00					10,500.00
Protective and Emergency Services:						
Fire Protection	110,000.00					110,000.00
Emergency and Disaster Services					164,893.56	164,893.56
Flood Control	22,427.73					22,427.73
Communication Center	105,477.00				336,847.06	442,324.06
Public Works:						
Highways and Bridges:						
Highways, Roads and Bridges		9,562,903.47				9,562,903.47
Health and Welfare:						
Economic Assistance:						
Support of Poor	126,363.76					126,363.76
Food Stamp Distribution	6,000.00					6,000.00
Health Assistance:						
County Nurse	45,910.35					45,910.35
Women, Infants and Children	28,710.79					28,710.79
Social Services:						
Care of Aged	14,758.00					14,758.00
Domestic Abuse					12,905.34	12,905.34
Other	56,000.00					56,000.00
Mental Health Services:						
Mentally Ill	67,546.52					67,546.52
Developmentally Disabled	35,000.00					35,000.00
Mental Health Centers	200,000.00					200,000.00
Mental Illness Board	500.00					500.00
Culture and Recreation:						
Culture:						
Public Library	23,700.00					23,700.00

Historical Museum	3,000.00					3,000.00
Recreation:						
Outdoor Adventure Center	321,135.83					321,135.83
Senior Center	2,300.00					2,300.00
Other	5,000.00					5,000.00
Conservation of Natural Resources:						
Soil Conservation:						
County Extension	130,365.88					130,365.88
Soil Conservation Districts	25,000.00					25,000.00
Weed Control	259,612.64					259,612.64
Urban and Economic Development:						
Urban Development:						
Planning and Zoning	212,047.86					212,047.86
Urban and Rural Development	46,870.49			29,935.01		76,805.50
Economic Development:						
Tourism, Industrial or Recreational Development	100,000.00					100,000.00
Other	600.00					600.00
Intergovernmental Expenditures		130,314.63				130,314.63
Debt Service			121,647.02		508,368.89	630,015.91
Capital Outlay				13,236,060.84		13,236,060.84
Total Expenditures	<u>9,644,268.36</u>	<u>9,693,218.10</u>	<u>267,365.52</u>	<u>13,236,060.84</u>	<u>1,138,695.48</u>	<u>33,979,608.30</u>
Excess of Revenues Over (Under) Expenditures	<u>9,888,863.69</u>	<u>(6,122,128.98)</u>	<u>281,676.42</u>	<u>(13,235,304.53)</u>	<u>(41,840.97)</u>	<u>(9,228,734.37)</u>
Other Financing Sources (Uses):						
Transfers In		5,000,000.00		8,463,985.00	140,000.00	13,603,985.00
Transfers Out	(11,140,000.00)		(2,463,985.00)			(13,603,985.00)
Insurance Proceeds	8,847.24					8,847.24
Sale of County Property	131.22	33,802.10				33,933.32
Total Other Financing Sources (Uses)	<u>(11,131,021.54)</u>	<u>5,033,802.10</u>	<u>(2,463,985.00)</u>	<u>8,463,985.00</u>	<u>140,000.00</u>	<u>42,780.56</u>
Net Change in Fund Balance	<u>(1,242,157.85)</u>	<u>(1,088,326.88)</u>	<u>(2,182,308.58)</u>	<u>(4,771,319.53)</u>	<u>98,159.03</u>	<u>(9,185,953.81)</u>
Fund Balance - Beginning	20,234,408.88	4,303,878.99	3,389,861.60	6,273,217.47	1,749,847.87	35,951,214.81
Adjustments:						
Prior Period Adjustment (See Note 8)				9,076.81	(9,076.81)	0.00
Adjusted Fund Balance - Beginning	<u>20,234,408.88</u>	<u>4,303,878.99</u>	<u>3,389,861.60</u>	<u>6,282,294.28</u>	<u>1,740,771.06</u>	<u>35,951,214.81</u>
FUND BALANCE - ENDING	<u>\$ 18,992,251.03</u>	<u>\$ 3,215,552.11</u>	<u>\$ 1,207,553.02</u>	<u>\$ 1,510,974.75</u>	<u>\$ 1,838,930.09</u>	<u>\$ 26,765,261.00</u>

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
December 31, 2022

	Custodial Funds
ASSETS:	
Cash and Cash Equivalents	\$ 1,159,207.01
TOTAL ASSETS	\$ 1,159,207.01
NET POSITION:	
Restricted For:	
Individuals, Organizations, and Other Governments	\$ 1,159,207.01
TOTAL NET POSITION	\$ 1,159,207.01

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
For the Year Ended December 31, 2022

	Custodial Funds
ADDITIONS:	
Property Tax Collections for Other Governments	\$ 41,938,552.94
State Shared Revenue Collections for Other Governments	7,401,763.94
Other Additions	590,026.03
Total Additions	49,930,342.91
DEDUCTIONS:	
Payments of Property Tax to Other Governments	42,211,435.74
Payments of State Shared Revenue to Other Governments	7,346,604.84
Other Deductions	586,411.40
Total Deductions	50,144,451.98
Change in Net Position	(214,109.07)
Net Position - Beginning	1,373,316.08
NET POSITION - ENDING	\$ 1,159,207.01

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
For the Year Ended December 31, 2021

	Custodial Funds
ADDITIONS:	
Property Tax Collections for Other Governments	\$ 41,749,672.07
State Shared Revenue Collections for Other Governments	9,642,042.08
Other Additions	2,975,129.66
Total Additions	54,366,843.81
DEDUCTIONS:	
Payments of Property Tax to Other Governments	41,926,460.97
Payments of State Shared Revenue to Other Governments	9,740,888.50
Other Deductions	2,998,294.11
Total Deductions	54,665,643.58
Change in Net Position	(298,799.77)
Net Position - Beginning	1,672,115.85
NET POSITION - ENDING	\$ 1,373,316.08

The notes to the financial statements are an integral part of this statement.

BROOKINGS COUNTY
NOTES TO THE MODIFIED CASH BASIS FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.c., these financial statements are presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

a. Financial Reporting Entity:

The reporting entity of Brookings County (County), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's governing body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County.

The Housing and Redevelopment Commission of Brookings County, South Dakota (Commission) was evaluated and determined to be a related organization rather than a component unit. The five members of the Commission are appointed by the County Commission's Chairperson with the approval of the Board of County Commissioners for five-year, staggered terms. The Commission elects its own chairperson and recruits and employs its own management personnel and other workers. The County Commission, though, retains the statutory authority to approve or deny or otherwise modify the Commission's plans to construct a low-income housing unit, or to issue debt, which gives the County Commission the ability to impose its will on the Commission.

The Commission does not own or operate any low-income housing units and has not issued any debt requiring the County Commission approval, thus the County does not have financial benefit burden relationship with the Commission. As of December 31, 2020, the financial activity is not material to the County and has not been disclosed in the County's financial statements.

Separately issued financial statements of the Housing and Redevelopment Commission may be obtained from RAM Enterprises, Inc., P.O. Box 1270, Aberdeen, South Dakota 57402-1270.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary

funds. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and fiduciary. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the County financial reporting entity are described below:

Governmental Funds:

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditures for specified purposes.

Road and Bridge Fund – to account for funds credited to the road and bridge fund pursuant to SDCL 32-11-4.2 to be used by the board of county commissioners for grading, constructing, planing, dragging, and maintaining county highways and also for dragging, maintaining, and grading secondary roads. Proper equipment for dragging, grading, and maintaining highways, such as graders, tractors, drags, maintainers, and planers may be purchased from the road and bridge fund. (SDCL 32-11-2 and 32-11-4.2) This is a major fund.

Courthouse Building Fund – authorized by SDCL 7-25-1 to account for the accumulation of a special tax levy not to exceed ninety cents per thousand dollars of taxable valuation annually for the acquisition or construction of a courthouse, office, jail building, county

extension buildings, grandstands and bleachers, highway maintenance buildings, or public library. The County elected to report the Courthouse Building Fund as a major fund in 2021 and 2022 for consistency in financial reporting.

The remaining special revenue funds are not considered major funds: 911 Service, Emergency Management, Domestic Abuse, 24/7 Sobriety, Modernization and Preservation Relief, TIF District #1, and Rural Access Infrastructure. These funds are reported on the fund financial statements as “Other Governmental Funds.”

Capital Projects Funds – Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds for individuals, private organizations, or other governments).

Detention Center Expansion Capital Projects Fund – to account for financial resources to be used for the expansion of the county jail. This fund qualified is a major fund in 2021 and the County elected to report the Detention Center Expansion Capital Projects Fund as a major fund in 2022 for consistency in financial reporting.

Debt Service Funds – Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Detention Center Expansion Debt Service Fund – to account for property taxes which may be used only for the payment of the debt principal, interest, and related costs. This is not a major fund.

Fiduciary Funds:

Fiduciary funds consist of the following sub-category and are never considered to be major funds:

Custodial Funds – Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial funds are used to account for the accumulation and distribution of property tax revenues and various pass-through funds.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe “how” transactions are recorded within the various financial statements. Basis of accounting refers to “when” revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The County’s basis of accounting is the modified cash basis, which is a basis of accounting other than USGAAP. Under USGAAP, transactions are recorded in the accounts when revenues are earned, and liabilities are incurred. Under the modified cash basis, transactions are recorded when cash is received or disbursed.

Measurement Focus:

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus, applied within the limitations of the modified cash basis of accounting as defined below.

In the fund financial statements, the “current financial resources” measurement focus, or the “economic resources” measurement focus is used, applied within the limitations of the modified cash basis of accounting.

Basis of Accounting:

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements, governmental activities are presented using a modified cash basis of accounting.

The modified cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions. Under the modified cash basis of accounting, the statement of financial position reports only cash and cash equivalents (those investments with terms to maturity of 90 days (three months) or less at the date of acquisition). Under the modified cash basis of accounting, transactions are recorded in the accounts when cash and/or cash equivalents are received or disbursed and assets and liabilities are recognized to the extent that cash has been received or disbursed. The acceptable modification to the cash basis of accounting implemented by the County in these financial statements is:

Recording long-term investments in marketable securities (those with maturities more than 90-days (three months) from the date of acquisition) acquired with cash assets at cost.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the County applied USGAAP, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

d. Deposits and Investments:

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

Investments classified in the financial statements consist entirely of certificates of deposit whose term to maturity at date of acquisition exceeds three months, and/or those types of investment authorized by South Dakota Codified Law (SDCL) 4-5-6. Under the modified cash basis of accounting, investments are carried at cost.

e. Capital Assets:

Capital assets include land, buildings, improvements other than buildings, furnishings and equipment, construction/development in progress, infrastructure, intangible lease assets, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. *Infrastructure assets* are long-lived capital assets that normally are stationary in nature and normally can be preserved for significantly greater number of years than most capital assets.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording capital assets arising from cash transactions and depreciating those assets where appropriate, so any capital assets owned by the County and the related depreciation are not reported on the financial statements of the County.

f. Long-Term Liabilities:

Long-term liabilities include, but are not limited to, Limited Tax General Obligation Bonds.

As discussed in Note 1.c. above, the government-wide Statement of Net Position and Statement of Activities and the fund financial statements are presented using a modified cash basis of accounting. The County has not elected to modify their cash basis presentation by recording long-term debt or long-term liabilities arising from cash transactions, so any outstanding long-term debt or long-term liabilities are not reported on the financial statements of the County. The County does report the principal and interest payments on long-term debt as Debt Service expenditures on the Statement of Revenues, Expenditures and Changes in Fund Balances. On the Statement of Activities, the principal portion of these Debt Service payments are reported within the appropriate expense function while the interest portion is reported as Interest on Long-Term Debt.

The County has presented as Supplementary Information a Schedule of Changes in Long-Term Debt along with related notes that include details of any outstanding Long-Term Debt.

g. Program Revenues:

Program revenues derive directly from the program itself or from parties other than the County's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

h. Equity Classifications:

Government-wide Financial Statements:

Equity is classified as Net Position and is displayed in two components:

1. Restricted Net Position – Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
2. Unrestricted Net Position – All other net position that do not meet the definition of Restricted Net Position.

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned, or Unassigned components. Fiduciary fund equity is reported as restricted net position.

i. Application of Net Position:

It is the County's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

j. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. Fund Balance may be assigned by the County Commissioners.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The County uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The County does not have a formal minimum fund balance policy.

The purpose of each major special revenue fund and revenue source is listed below:

<u>Major Special Revenue Fund</u>	<u>Revenue Source</u>
Road and Bridge Fund	Wheel Taxes, Grants, and Motor Vehicle Licenses
Courthouse Building Fund	Property Taxes

A schedule of fund balances is provided as follows:

**BROOKINGS COUNTY
DISCLOSURE OF FUND BALANCES REPORTED ON BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2022**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund Balances:						
Restricted For:						
Local Assistance and Tribal Consistency Grant Purposes	\$ 50,000.00	\$	\$	\$	\$	\$ 50,000.00
Courthouse Building Purposes			125,584.01			125,584.01
911 Service Purposes					17,778.28	17,778.28
Domestic Abuse Purposes					2,673.50	2,673.50
24/7 Sobriety Purposes					18,518.00	18,518.00
Modernization and Preservation Relief Purposes					78,465.23	78,465.23
Rural Access Infrastructure Purposes					1,010,735.99	1,010,735.99
Detention Center Expansion Debt Service Purposes					1,520,644.26	1,520,644.26
Assigned To:						
Road and Bridge Purposes	9,364,101.00	1,170,820.24				10,534,921.24
Courthouse Security Purposes	300,000.00					300,000.00
Highway Shop Purposes	8,000,000.00					8,000,000.00
Brookings Area Transportation Authority Purposes	200,000.00					200,000.00
Courthouse Building Purposes			990,416.75			990,416.75
Detention Center Expansion Capital Project Purposes				88,554.54		88,554.54
911 Service Purposes					7,183.56	7,183.56
Emergency Management Purposes					134,069.48	134,069.48
Detention Center Expansion Debt Service Purposes					9,500.00	9,500.00
Unassigned	4,688,133.04					4,688,133.04
Total Fund Balances	<u>\$ 22,602,234.04</u>	<u>\$ 1,170,820.24</u>	<u>\$ 1,116,000.76</u>	<u>\$ 88,554.54</u>	<u>\$ 2,799,568.30</u>	<u>\$ 27,777,177.88</u>

2. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

In 2022, the County implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. This statement improves accounting and financial reporting for leases; enhances the comparability of financial statements between governments; and also enhances the relevance, reliability, and consistency of information about the leasing activities of governments. The County prepared and presented the financial statements in accordance with the modified cash basis of accounting described in Note 1.c.; therefore, the implementation of this standard did not affect beginning net position or beginning fund balances.

3. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The County follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits – The County’s cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 7-20-1, 7-20-1.1, and 7-20-1.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank’s public debt rating which may not be less than “AA” or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments – In general, SDCL 4-5-6 permits County funds to be invested only in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

As of December 31, 2022, the investments reported in the financial statements consist of only certificates of deposit.

Credit Risk – State law limits eligible investments for the County, as discussed above. The County has no investment policy that would further limit its investment choices.

Custodial Credit Risk – Deposits – The risk that, in the event of a depository failure, the County’s deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2022, the County’s deposits in financial institutions were exposed to custodial credit risk as follows:

Depository Name	% Under Collateralized	At-Risk Amount
Richland State Bank	3.77%	\$ 19,263.60

Concentration of Credit Risk – The County places no limit on the amount that may be invested in any one issuer.

Interest Rate Risk – The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The County’s policy is to credit all income from investments to the fund making the investment.

4. PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The County is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the County.

5. RESTRICTED NET POSITION

Restricted Net Position for the year ended December 31, 2022 was as follows:

Major Purposes:

Rural Access Infrastructure Purposes	\$ 1,010,735.99
Detention Center Expansion Debt Service Purposes	<u>1,520,644.26</u>

Other Purposes:

Local Assistance and Tribal Consistency Grant Purposes	50,000.00
Courthouse Building Purposes	125,584.01
911 Service Purposes	17,778.28
Domestic Abuse Purposes	2,673.50
24/7 Sobriety Purposes	18,518.00
Modernization and Preservation Relief Purposes	<u>78,465.23</u>

Total Other Purposes	<u>293,019.02</u>
----------------------	-------------------

Total Restricted Net Position **\$ 2,824,399.27**

These balances are restricted due to federal grant, bond covenant and statutory requirements.

6. INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2022 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>				<u>Total</u>
	<u>Road and Bridge Fund</u>	<u>Courthouse Building Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	
Major Funds:					
General Fund	\$ 1,679,954.00	\$ 70,217.76	\$ 1,050,000.00	\$ 161,950.00	\$ 2,962,121.76

Interfund transfers for the year ended December 31, 2021 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>			<u>Total</u>
	<u>Road and Bridge Fund</u>	<u>Detention Center Expansion Capital Project Fund</u>	<u>Other Governmental Funds</u>	
Major Funds:				
General Fund	\$ 5,000,000.00	\$ 6,000,000.00	\$ 140,000.00	\$ 11,140,000.00
Courthouse Building Fund		2,463,985.00		2,463,985.00
Total	<u>\$ 5,000,000.00</u>	<u>\$ 8,463,985.00</u>	<u>\$ 140,000.00</u>	<u>\$ 13,603,985.00</u>

The County typically budgets transfers to the Road and Bridge Fund and the Emergency Management Fund (Other Governmental Funds) to conduct the indispensable functions of the County. The County transferred funds to the Courthouse Building Fund for future building needs. The County transferred funds to the Detention Center Expansion Capital Project Fund to pay for construction costs incurred in the expansion of the Detention Center. The County transferred funds to the Detention Center Expansion Debt Service Fund (Other Governmental Funds) to pay for debt service costs associated with the Limited Tax General Obligation Bond, Series 2020.

7. TAX ABATEMENTS

Brookings County:

The County has created a tax increment district. The Brookings County Tax Increment District No. 2 was created in 2018 under the authority granted by South Dakota Codified Law section 11-9. The tax increment district was created to stimulate and develop the general economic welfare and prosperity of the County through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the areas will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

In 2018, the County entered into a development agreement with South Dakota Soybean Processors. The County agreed to issue Tax Increment Revenue Bonds and award the bond proceeds to the developer as a discretionary grant to assist in funding the costs of the project.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2022 was \$6,735.83.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2021 was \$3,592.61.

Municipality of Brookings:

The Municipality of Brookings has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Brookings has seven (7) active tax increment districts in 2021 and eight (8) active tax increment districts in 2022. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Brookings County during the life of the tax increment district.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ending December 31, 2022 was \$506,444.64.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2021 was \$447,175.84.

Municipality of Elkton:

The Municipality of Elkton has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Elkton has two (2) active tax increment districts. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Brookings County during the life of the tax increment district.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2022 was \$11,770.04.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2021 was \$11,412.49.

Municipality of Volga:

The Municipality of Volga has created tax increment districts under the authority granted by South Dakota Codified Law section 11-9. The tax increment districts were created to stimulate and develop the general economic welfare and prosperity of the Municipality through the promotion and advancement of industrial, commercial, manufacturing, agricultural, or natural resources; and the improvement of the area will likely enhance significantly the value of substantially all of the other real property in the tax increment district.

The county, municipal, and other local general property taxes levied on all taxable property within a tax incremental district on the increase in assessed value of the taxable property is allocated to pay for the cost of improvements in the tax increment district. The tax increments are allocated until all cost of the tax increment district project has been repaid; however, it cannot exceed 20 years.

The Municipality of Volga has five (5) active tax increment districts in 2021 and seven (7) active tax increments districts in 2022. Because the general property taxes on tax increment districts are allocated to the districts, the taxes are not available to Brookings County during the life of the tax increment district.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2022 was \$97,906.62.

The portion of general property taxes collected from the tax increment districts that was not available to Brookings County, during the calendar year ended December 31, 2021 was \$88,980.41.

8. PRIOR PERIOD ADJUSTMENTS

Beginning Fund Balance in the Detention Center Expansion Capital Project Fund and the Detention Center Expansion Debt Service Fund (Other Governmental Funds) was adjusted for an error in calculating Beginning Fund Balance for the change in basis of accounting from full accrual to modified cash in 2020. In 2020, a 2019 Accounts Receivable for 2020 Bank Franchise revenue was backed out of 2020 Beginning Fund Balance of the Detention Center Expansion Capital Project Fund instead of the Detention Center Expansion Debt Service Fund (Other Governmental Funds) in which the 2020 Bank Franchise revenue was recognized.

9. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer hybrid defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12.

The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members,

8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The County's share of contributions to the SDRS for the calendar years ended December 31, 2022, 2021, and 2020, equal to the required contributions each year, were as follows:

Year	Amount
2022	\$ 375,060.44
2021	\$ 317,395.19
2020	\$ 307,467.78

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2022, SDRS is 100.1% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the County as of this measurement period ending June 30, 2022 are as follows:

Proportionate share of total pension liability	\$ 33,239,697.51
Less proportionate share of net position restricted for pension benefits	<u>33,261,950.41</u>
Proportionate share of net pension asset	<u>\$ (22,252.90)</u>

The net pension asset was measured as of June 30, 2022 and the total pension liability used to calculate the net pension asset was based on a projection of the County's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2022, the County's proportion was 0.235465%, which is an increase of 0.005491% from its proportion measured as of June 30, 2021.

Actuarial Assumptions:

The total pension asset in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%
Future COLAs	2.10%

Mortality Rates:

All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020

Active and Terminated Vested Members:

Teachers, Certified Regents, and Judicial: PubT-2010

Other Class A Members: PubG-2010

Public Safety Members: PubS-2010

Retired Members:

Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above

Public Safety Retirees: PubS-2010, 102% of rates at all ages
 Beneficiaries:
 PubG-2010 contingent survivor mortality table
 Disabled Members:
 Public Safety: PubS-2010 disabled member mortality table
 Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2021.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	3.7%
Fixed Income	30.0%	1.1%
Real Estate	10.0%	2.6%
Cash	2.0%	0.4%
Total	100%	2.70%

Discount Rate:

The discount rate used to measure the total pension asset was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the County's proportionate share of net pension asset calculated using the discount rate of 6.50%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
County's proportionate share of the net pension liability (asset)	\$ 4,620,614.10	\$ (22,252.90)	\$ (3,816,702.00)

Pension Plan Fiduciary Net Position:

Detailed information about the plan’s fiduciary net position is available in the separately issued SDRS financial report.

10. SIGNIFICANT CONTINGENCIES – LITIGATION

At December 31, 2022, the County was involved in several lawsuits related to poor relief claims. No determination can be made at this time regarding the potential outcome of these lawsuits. However, no material effects are anticipated to the County as a result of the potential outcome of these lawsuits.

11. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended December 31, 2022, the County managed its risks as follows:

Employee Health Insurance:

The County purchases health insurance for its employees from a commercial insurance carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The County joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The County’s responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the County. The County pays a Members’ Annual Operating Contribution, to provide liability coverage detailed below, under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member, based on their exposure or type of coverage. The County pays an annual premium to the pool to provide coverage for:

	<u>Deductible</u>	<u>Aggregate Limit</u>
General Liability	\$0 each claim	\$1,000,000 each occurrence
Officials Liability	\$0 each claim	\$1,000,000 each occurrence
Law Enforcement Liability	\$2,000 each claim	\$1,000,000 each occurrence
Automobile Liability	\$0 each claim	\$1,000,000 each occurrence \$100,000 Under/Uninsured

Effective October 5, 2021, the SDPAA adopted a new policy on member departures. Departing members will no longer be eligible for any partial refund of the calculated portion of their contributions which was previously allowed. The prior policy provided the departing member with such a partial refund because the departing member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing member pursuant to the revised IGC.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The County joined the South Dakota Municipal League Worker's Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The County's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The County pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The County does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The County has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the two years ended December 31, 2022, two claims were filed for unemployment benefits. These claims resulted in the payment of no benefits. At December 31, 2022, no claims had been filed and were outstanding. It is not anticipated that any additional claims for unemployment benefits will be filed in the next year.

**SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2022**

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 13,284,235.00	\$ 13,284,235.00	\$ 13,268,269.83	\$ (15,965.17)
General Property Taxes--Delinquent	14,000.00	14,000.00	5,307.68	(8,692.32)
Penalties and Interest	17,000.00	17,000.00	16,309.43	(690.57)
Telephone Tax (Outside)	100.00	100.00	441.90	341.90
Licenses and Permits	69,700.00	69,700.00	63,764.00	(5,936.00)
Intergovernmental Revenue:				
Federal Grants	27,500.00	30,809.74	3,521,956.44	3,491,146.70
Federal Shared Revenue	9,000.00	9,000.00	8,539.22	(460.78)
State Grants	6,500.00	6,500.00	15,048.28	8,548.28
State Shared Revenue:				
Bank Franchise	180,000.00	180,000.00	293,062.66	113,062.66
Court Appointed Attorney/Public Defender	18,000.00	18,000.00	15,725.56	(2,274.44)
Telecommunications Gross Receipts Tax	120,000.00	120,000.00	65,300.80	(54,699.20)
Motor Vehicle 1/4%	6,500.00	6,500.00	9,354.54	2,854.54
Renewable Facility Tax	317,000.00	317,000.00	406,704.44	89,704.44
Liquor Tax Reversion (25%)	120,000.00	120,000.00	148,333.66	28,333.66
State Payments in Lieu of Taxes	500.00	500.00	676.29	176.29
Other Intergovernmental Revenue	12,000.00	12,000.00	0.00	(12,000.00)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	96,460.00	96,460.00	109,200.10	12,740.10
Register of Deeds' Fees	352,000.00	352,000.00	436,885.00	84,885.00
Legal Services	169,400.00	169,400.00	262,246.02	92,846.02
Clerk of Courts Fees	40,000.00	40,000.00	45,557.41	5,557.41
Other Fees	20,400.00	20,400.00	20,058.33	(341.67)
Public Safety:				
Law Enforcement	306,015.00	306,015.00	306,746.95	731.95
Prisoner Care	115,000.00	115,000.00	294,979.92	179,979.92
Sobriety Testing	0.00	0.00	7,145.85	7,145.85
Other	0.00	0.00	13,462.00	13,462.00
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	20,000.00	20,000.00	68,062.04	48,062.04
Food Stamp Administration	22,000.00	22,000.00	20,541.22	(1,458.78)
Other	0.00	0.00	150.00	150.00
Mental Health Services	0.00	0.00	1,757.54	1,757.54
Culture and Recreation	112,000.00	112,000.00	114,000.69	2,000.69
Urban and Economic Development	26,400.00	26,400.00	18,300.00	(8,100.00)
Conservation of Natural Resources	46,800.00	46,800.00	32,303.48	(14,496.52)
Fines and Forfeits:				
Costs	52,000.00	52,000.00	84,042.06	32,042.06
Forfeits	400.00	400.00	32,132.50	31,732.50
Miscellaneous Revenue:				
Investment Earnings	77,538.00	77,538.00	235,752.89	158,214.89
Rent	15,540.00	15,540.00	15,331.40	(208.60)
Other	43,954.00	588,311.29	94,773.00	(493,538.29)
Total Revenues	15,717,942.00	16,265,609.03	20,052,223.13	3,786,614.10
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	610,066.00	4,928,866.04	3,023,620.24	1,905,245.80
Contingency	730,000.00	730,000.00		
Amount Transferred		(191,350.00)		538,650.00
Elections	125,336.00	201,186.32	161,772.90	39,413.42
Judicial System	761,000.00	761,000.00	629,653.73	131,346.27
Financial Administration:				
Finance Office	598,976.00	623,176.36	588,126.92	35,049.44
Legal Services:				
State's Attorney	744,784.00	762,984.00	741,602.10	21,381.90
Abused and Neglected Child Defense	25,000.00	25,000.00	25,000.00	0.00
Other General Government:				
General Government Building	581,729.00	586,529.00	556,274.81	30,254.19
Director of Equalization	533,119.00	589,302.47	565,539.10	23,763.37
Register of Deeds	246,018.00	254,518.00	242,740.27	11,777.73
Veterans Service Officer	83,278.00	86,678.00	77,289.68	9,388.32

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2022
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Predatory Animal	7,825.00	7,825.00	7,058.92	766.08
Information Technology	547,251.00	565,851.00	549,821.89	16,029.11
Human Resources	126,985.00	135,685.00	124,078.32	11,606.68
Public Safety:				
Law Enforcement:				
Sheriff	1,841,743.00	2,117,508.17	2,055,274.04	62,234.13
County Jail	2,249,507.00	2,460,507.00	2,201,420.98	259,086.02
Coroner	32,360.00	32,760.00	27,142.48	5,617.52
Juvenile Detention	26,000.00	26,000.00	11,705.00	14,295.00
Other Law Enforcement	10,500.00	10,500.00	10,500.00	0.00
Protective and Emergency Services:				
Fire Protection	134,500.00	134,500.00	134,500.00	0.00
Flood Control	76,000.00	76,000.00	26,136.82	49,863.18
Communication Center	183,464.00	183,464.00	183,464.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	172,118.00	172,118.00	112,606.09	59,511.91
Other	6,000.00	6,000.00	6,000.00	0.00
Health Assistance:				
County Nurse	75,216.00	75,216.00	39,591.98	35,624.02
Women, Infants and Children	26,219.00	30,919.00	30,885.52	33.48
Social Services:				
Care of Aged	20,447.00	20,447.00	20,447.00	0.00
Domestic Abuse	45,000.00	45,000.00	45,000.00	0.00
Other	56,000.00	56,000.00	56,000.00	0.00
Mental Health Services:				
Mentally Ill	97,400.00	97,400.00	65,160.96	32,239.04
Developmentally Disabled	35,000.00	35,000.00	35,000.00	0.00
Mental Health Centers	200,000.00	200,000.00	200,000.00	0.00
Mental Illness Board	1,000.00	1,000.00	1,000.00	0.00
Culture and Recreation:				
Culture:				
Public Library	31,200.00	31,200.00	31,200.00	0.00
Historical Museum	5,000.00	5,000.00	5,000.00	0.00
Recreation:				
Outdoor Adventure Center	381,207.00	392,807.00	367,139.61	25,667.39
Senior Center	2,300.00	2,300.00	2,300.00	0.00
Other	6,000.00	6,000.00	6,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	130,516.00	130,516.00	119,960.39	10,555.61
Soil Conservation Districts	25,000.00	80,000.00	80,000.00	0.00
Weed Control	287,419.00	313,419.00	306,101.91	7,317.09
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	239,028.00	250,528.00	222,435.55	28,092.45
Urban and Rural Development	48,277.00	60,708.25	60,707.86	0.39
Economic Development:				
Tourism, Industrial or Recreational Development	115,000.00	115,000.00	115,000.00	0.00
Other	700.00	700.00	700.00	0.00
Total Expenditures	<u>12,281,488.00</u>	<u>17,235,768.61</u>	<u>13,870,959.07</u>	<u>3,364,809.54</u>
Excess of Revenues Over (Under) Expenditures	<u>3,436,454.00</u>	<u>(970,159.58)</u>	<u>6,181,264.06</u>	<u>7,151,423.64</u>
Other Financing Sources (Uses):				
Transfers Out	(6,382,404.00)	(7,432,404.00)	(2,962,121.76)	4,470,282.24
Insurance Proceeds	7,847.00	120,503.66	380,914.89	260,411.23
Sale of County Property	6,000.00	6,000.00	9,925.82	3,925.82
Total Other Financing Sources (Uses)	<u>(6,368,557.00)</u>	<u>(7,305,900.34)</u>	<u>(2,571,281.05)</u>	<u>4,734,619.29</u>
Net Change in Fund Balance	(2,932,103.00)	(8,276,059.92)	3,609,983.01	11,886,042.93
Fund Balance - Beginning	<u>18,992,251.03</u>	<u>18,992,251.03</u>	<u>18,992,251.03</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 16,060,148.03</u>	<u>\$ 10,716,191.11</u>	<u>\$ 22,602,234.04</u>	<u>\$ 11,886,042.93</u>

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
ROAD AND BRIDGE FUND
For the Year Ended December 31, 2022

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
Wheel Tax	\$ 600,000.00	\$ 600,000.00	\$ 658,669.87	\$ 58,669.87
Licenses and Permits	8,000.00	8,000.00	4,174.00	(3,826.00)
Intergovernmental Revenue:				
Federal Grants	364,678.00	364,678.00	0.00	(364,678.00)
State Grants	2,408,176.00	2,408,176.00	1,564,043.61	(844,132.39)
State Shared Revenue:				
Motor Vehicle Licenses	2,000,000.00	2,000,000.00	2,394,235.48	394,235.48
Prorate License Fees	108,000.00	108,000.00	123,612.46	15,612.46
63 3/4% Mobile Home	6,000.00	6,000.00	19,091.73	13,091.73
Motor Fuel Tax	10,000.00	10,000.00	10,872.37	872.37
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	2,000.00	2,000.00	1,503.40	(496.60)
Other	20,000.00	20,000.00	0.00	(20,000.00)
Miscellaneous Revenue:				
Investment Earnings	50,000.00	50,000.00	38,124.83	(11,875.17)
Total Revenues	<u>5,576,854.00</u>	<u>5,576,854.00</u>	<u>4,814,327.75</u>	<u>(762,526.25)</u>
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	7,266,808.00	8,485,797.00	8,522,127.82	(36,330.82)
Intergovernmental Expenditures	125,000.00	125,000.00	131,733.99	(6,733.99)
Total Expenditures	<u>7,391,808.00</u>	<u>8,610,797.00</u>	<u>8,653,861.81</u>	<u>(43,064.81)</u>
Excess of Revenues Over (Under) Expenditures	<u>(1,814,954.00)</u>	<u>(3,033,943.00)</u>	<u>(3,839,534.06)</u>	<u>(805,591.06)</u>
Other Financing Sources (Uses):				
Transfers In	1,679,954.00	1,679,954.00	1,679,954.00	0.00
Insurance Proceeds	0.00	0.00	4,213.78	4,213.78
Sale of County Property	135,000.00	135,000.00	110,634.41	(24,365.59)
Total Other Financing Sources (Uses)	<u>1,814,954.00</u>	<u>1,814,954.00</u>	<u>1,794,802.19</u>	<u>(20,151.81)</u>
Net Change in Fund Balance	0.00	(1,218,989.00)	(2,044,731.87)	(825,742.87)
Fund Balance - Beginning	3,215,552.11	3,215,552.11	3,215,552.11	0.00
FUND BALANCE - ENDING	<u>\$ 3,215,552.11</u>	<u>\$ 1,996,563.11</u>	<u>\$ 1,170,820.24</u>	<u>\$ (825,742.87)</u>

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
COURTHOUSE BUILDING FUND
For the Year Ended December 31, 2022

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 340,621.00	\$ 340,621.00	\$ 342,651.24	\$ 2,030.24
General Property Taxes--Delinquent	408.00	408.00	135.33	(272.67)
Penalties and Interest	53.00	53.00	285.19	232.19
Intergovernmental Revenue:				
State Grants	0.00	0.00	3,161.25	3,161.25
State Shared Revenue:				
Bank Franchise	0.00	0.00	7,470.37	7,470.37
Renewable Facility Tax	6,500.00	6,500.00	8,300.09	1,800.09
Miscellaneous Revenue:				
Investment Earnings	36,934.00	36,934.00	36,689.40	(244.60)
Total Revenues	<u>384,516.00</u>	<u>384,516.00</u>	<u>398,692.87</u>	<u>14,176.87</u>
Expenditures:				
General Government:				
Other General Government:				
General Government Building	265,000.00	530,000.00	438,815.87	91,184.13
Debt Service	121,647.02	121,647.02	121,647.02	0.00
Total Expenditures	<u>386,647.02</u>	<u>651,647.02</u>	<u>560,462.89</u>	<u>91,184.13</u>
Excess of Revenues Over (Under) Expenditures	(2,131.02)	(267,131.02)	(161,770.02)	105,361.00
Other Financing Sources (Uses):				
Transfers In	0.00	0.00	70,217.76	70,217.76
Net Change in Fund Balance	(2,131.02)	(267,131.02)	(91,552.26)	175,578.76
Fund Balance - Beginning	1,207,553.02	1,207,553.02	1,207,553.02	0.00
FUND BALANCE - ENDING	<u>\$ 1,205,422.00</u>	<u>\$ 940,422.00</u>	<u>\$ 1,116,000.76</u>	<u>\$ 175,578.76</u>

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 12,863,957.00	\$ 12,863,957.00	\$ 13,062,395.20	\$ 198,438.20
General Property Taxes--Delinquent	14,000.00	14,000.00	9,867.12	(4,132.88)
Penalties and Interest	17,000.00	17,000.00	22,918.98	5,918.98
Telephone Tax (Outside)	100.00	100.00	0.00	(100.00)
Licenses and Permits	69,900.00	69,900.00	71,426.00	1,526.00
Intergovernmental Revenue:				
Federal Grants	27,500.00	27,500.00	3,722,217.71	3,694,717.71
Federal Shared Revenue	9,000.00	9,000.00	8,618.04	(381.96)
State Grants	14,500.00	14,500.00	13,685.98	(814.02)
State Shared Revenue:				
Bank Franchise	180,000.00	180,000.00	230,901.74	50,901.74
Court Appointed Attorney/Public Defender	18,000.00	18,000.00	30,683.47	12,683.47
Telecommunications Gross Receipts Tax	120,000.00	120,000.00	82,668.21	(37,331.79)
Motor Vehicle 1/4%	6,500.00	6,500.00	8,926.32	2,426.32
Renewable Facility Tax	307,000.00	307,000.00	418,654.61	111,654.61
Liquor Tax Reversion (25%)	120,000.00	120,000.00	146,745.71	26,745.71
State Payments in Lieu of Taxes	500.00	500.00	0.00	(500.00)
Other Payments in Lieu of Taxes	12,000.00	12,000.00	846.89	(11,153.11)
Charges for Goods and Services:				
General Government:				
Treasurer's Fees	89,400.00	89,400.00	116,586.62	27,186.62
Register of Deeds' Fees	297,000.00	297,000.00	466,612.64	169,612.64
Legal Services	162,500.00	162,500.00	195,502.18	33,002.18
Clerk of Courts Fees	41,900.00	41,900.00	46,809.15	4,909.15
Other Fees	20,400.00	20,400.00	42,181.16	21,781.16
Public Safety:				
Law Enforcement	330,015.00	330,015.00	313,057.58	(16,957.42)
Prisoner Care	84,000.00	84,000.00	71,783.95	(12,216.05)
Sobriety Testing	0.00	0.00	9,813.03	9,813.03
Other	20,000.00	20,000.00	0.00	(20,000.00)
Health and Welfare:				
Economic Assistance:				
Poor Lien Recoveries	20,000.00	20,000.00	16,842.36	(3,157.64)
Other	0.00	0.00	698.63	698.63
Health Assistance:				
Women, Infants and Children	22,000.00	22,000.00	19,421.88	(2,578.12)
Other	2,000.00	2,000.00	4,409.54	2,409.54
Mental Health Services	0.00	0.00	600.00	600.00
Culture and Recreation	100,750.00	100,750.00	100,844.31	94.31
Urban and Economic Development	24,000.00	24,000.00	20,500.00	(3,500.00)
Conservation of Natural Resources	48,500.00	48,500.00	44,044.22	(4,455.78)
Fines and Forfeits:				
Costs	52,000.00	52,000.00	85,517.66	33,517.66
Forfeits	400.00	400.00	20,205.00	19,805.00
Miscellaneous Revenue:				
Investment Earnings	141,532.00	141,532.00	40,094.96	(101,437.04)
Rent	15,540.00	15,540.00	15,445.00	(95.00)
Other	67,456.00	72,775.58	71,606.20	(1,169.38)
Total Revenues	15,319,350.00	15,324,669.58	19,533,132.05	4,208,462.47
Expenditures:				
General Government:				
Legislative:				
Board of County Commissioners	604,584.00	609,147.00	494,604.17	114,542.83
Contingency	730,000.00	730,000.00		
Amount Transferred		(23,000.00)		707,000.00
Elections	33,600.00	33,600.00	9,020.67	24,579.33
Judicial System	807,000.00	807,000.00	665,019.10	141,980.90
Financial Administration:				
Finance Office	630,718.00	630,718.00	555,347.60	75,370.40
Legal Services:				
State's Attorney	733,326.00	733,326.00	653,805.14	79,520.86
Abused and Neglected Child Defense	25,000.00	25,000.00	25,000.00	0.00
Other General Government:				
General Government Building	482,334.00	482,334.00	440,466.25	41,867.75
Director of Equalization	598,954.00	599,364.00	514,013.89	85,350.11

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
For the Year Ended December 31, 2021
(Continued)

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Register of Deeds	243,528.00	243,528.00	229,472.17	14,055.83
Veterans Service Officer	99,835.00	100,181.58	87,328.50	12,853.08
Predatory Animal	7,825.00	7,825.00	7,058.92	766.08
Information Technology	502,738.00	502,738.00	503,470.08	(732.08)
Human Resources	121,323.00	121,323.00	122,476.36	(1,153.36)
Public Safety:				
Law Enforcement:				
Sheriff	1,760,381.00	1,768,228.24	1,715,478.25	52,749.99
County Jail	1,721,304.00	1,721,304.00	1,637,550.94	83,753.06
Coroner	32,260.00	32,260.00	12,885.47	19,374.53
Juvenile Detention	118,000.00	118,000.00	12,444.00	105,556.00
Other Law Enforcement	10,500.00	10,500.00	10,500.00	0.00
Protective and Emergency Services:				
Fire Protection	110,000.00	110,000.00	110,000.00	0.00
Flood Control	8,500.00	28,500.00	22,427.73	6,072.27
Communication Center	105,477.00	105,477.00	105,477.00	0.00
Health and Welfare:				
Economic Assistance:				
Support of Poor	230,986.00	230,986.00	126,363.76	104,622.24
Food Stamp Distribution	6,000.00	6,000.00	6,000.00	0.00
Health Assistance:				
County Nurse	73,028.00	73,028.00	45,910.35	27,117.65
Women, Infants and Children	25,456.00	28,456.00	28,710.79	(254.79)
Social Services:				
Care of Aged	14,758.00	14,758.00	14,758.00	0.00
Other	56,000.00	56,000.00	56,000.00	0.00
Mental Health Services:				
Mentally Ill	97,400.00	97,400.00	67,546.52	29,853.48
Developmentally Disabled	35,000.00	35,000.00	35,000.00	0.00
Mental Health Centers	200,000.00	200,000.00	200,000.00	0.00
Mental Illness Board	500.00	500.00	500.00	0.00
Culture and Recreation:				
Culture:				
Public Library	23,700.00	23,700.00	23,700.00	0.00
Historical Museum	3,000.00	3,000.00	3,000.00	0.00
Recreation:				
Outdoor Adventure Center	356,559.00	356,559.00	321,135.83	35,423.17
Senior Center	2,300.00	2,300.00	2,300.00	0.00
Other	5,000.00	5,000.00	5,000.00	0.00
Conservation of Natural Resources:				
Soil Conservation:				
County Extension	137,258.00	137,258.00	130,365.88	6,892.12
Soil Conservation Districts	25,000.00	25,000.00	25,000.00	0.00
Weed Control	272,644.00	272,644.00	259,612.64	13,031.36
Urban and Economic Development:				
Urban Development:				
Planning and Zoning	215,370.00	215,370.00	212,047.86	3,322.14
Urban and Rural Development	46,871.00	46,871.00	46,870.49	0.51
Economic Development:				
Tourism, Industrial or Recreational Development	100,000.00	100,000.00	100,000.00	0.00
Other	600.00	600.00	600.00	0.00
Total Expenditures	<u>11,414,617.00</u>	<u>11,427,783.82</u>	<u>9,644,268.36</u>	<u>1,783,515.46</u>
Excess of Revenues Over (Under) Expenditures	<u>3,904,733.00</u>	<u>3,896,885.76</u>	<u>9,888,863.69</u>	<u>5,991,977.93</u>
Other Financing Sources (Uses):				
Transfers Out	(3,140,000.00)	(7,140,000.00)	(11,140,000.00)	(4,000,000.00)
Insurance Proceeds	0.00	0.00	8,847.24	8,847.24
Sale of County Property	6,000.00	6,000.00	131.22	(5,868.78)
Total Other Financing Sources (Uses)	<u>(3,134,000.00)</u>	<u>(7,134,000.00)</u>	<u>(11,131,021.54)</u>	<u>(3,997,021.54)</u>
Net Change in Fund Balance	770,733.00	(3,237,114.24)	(1,242,157.85)	1,994,956.39
Fund Balance - Beginning	<u>20,234,408.88</u>	<u>20,234,408.88</u>	<u>20,234,408.88</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 21,005,141.88</u>	<u>\$ 16,997,294.64</u>	<u>\$ 18,992,251.03</u>	<u>\$ 1,994,956.39</u>

SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
ROAD AND BRIDGE FUND
For the Year Ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
Wheel Tax	\$ 600,000.00	\$ 600,000.00	\$ 651,573.29	\$ 51,573.29
Licenses and Permits	8,000.00	8,000.00	8,140.00	140.00
Intergovernmental Revenue:				
Federal Grants	364,678.00	364,678.00	0.00	(364,678.00)
State Grants	2,408,175.93	2,408,175.93	402,417.30	(2,005,758.63)
State Shared Revenue:				
Motor Vehicle Licenses	2,000,000.00	2,000,000.00	2,346,123.28	346,123.28
Prorate License Fees	108,000.00	108,000.00	121,912.59	13,912.59
63 3/4% Mobile Home	6,000.00	6,000.00	12,878.03	6,878.03
Secondary Road Remittances	22,000.00	22,000.00	0.00	(22,000.00)
Motor Fuel Tax	10,000.00	10,000.00	19,028.13	9,028.13
Charges for Goods and Services:				
Public Works:				
Road Maintenance Contract Charges	2,000.00	2,000.00	2,432.66	432.66
Other	20,000.00	20,000.00	0.00	(20,000.00)
Miscellaneous Revenue:				
Investment Earnings	50,000.00	50,000.00	6,583.84	(43,416.16)
Total Revenues	<u>5,598,853.93</u>	<u>5,598,853.93</u>	<u>3,571,089.12</u>	<u>(2,027,764.81)</u>
Expenditures:				
Public Works:				
Highways and Bridges:				
Highways, Roads and Bridges	8,279,025.00	12,299,022.00	9,562,903.47	2,736,118.53
Intergovernmental Expenditures	125,000.00	125,000.00	130,314.63	(5,314.63)
Total Expenditures	<u>8,404,025.00</u>	<u>12,424,022.00</u>	<u>9,693,218.10</u>	<u>2,730,803.90</u>
Excess of Revenues Over (Under) Expenditures	<u>(2,805,171.07)</u>	<u>(6,825,168.07)</u>	<u>(6,122,128.98)</u>	<u>703,039.09</u>
Other Financing Sources (Uses):				
Transfers In	3,000,000.00	3,000,000.00	5,000,000.00	2,000,000.00
Sale of County Property	135,000.00	135,000.00	33,802.10	(101,197.90)
Total Other Financing Sources (Uses)	<u>3,135,000.00</u>	<u>3,135,000.00</u>	<u>5,033,802.10</u>	<u>1,898,802.10</u>
Net Change in Fund Balance	329,828.93	(3,690,168.07)	(1,088,326.88)	2,601,841.19
Fund Balance - Beginning	4,303,878.99	4,303,878.99	4,303,878.99	0.00
FUND BALANCE - ENDING	<u>\$ 4,633,707.92</u>	<u>\$ 613,710.92</u>	<u>\$ 3,215,552.11</u>	<u>\$ 2,601,841.19</u>

**REQUIRED SUPPLEMENTARY INFORMATION
 BROOKINGS COUNTY
 BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
 COURTHOUSE BUILDING FUND
 For the Year Ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes:				
General Property Taxes--Current	\$ 326,579.00	\$ 326,579.00	\$ 327,723.99	\$ 1,144.99
General Property Taxes--Delinquent	400.00	400.00	250.69	(149.31)
Penalties and Interest	50.00	50.00	325.14	275.14
Intergovernmental Revenue:				
State Shared Revenue:				
Bank Franchise	2,000.00	2,000.00	5,861.94	3,861.94
Renewable Facility Tax	6,500.00	6,500.00	8,543.97	2,043.97
Other Intergovernmental Revenue	100,000.00	100,000.00	200,000.00	100,000.00
Miscellaneous Revenue:				
Investment Earnings	40,942.00	40,942.00	6,336.21	(34,605.79)
Total Revenues	<u>476,471.00</u>	<u>476,471.00</u>	<u>549,041.94</u>	<u>72,570.94</u>
Expenditures:				
General Government:				
Other General Government:				
General Government Building	331,000.00	377,528.00	145,718.50	231,809.50
Debt Service	121,648.00	121,648.00	121,647.02	0.98
Total Expenditures	<u>452,648.00</u>	<u>499,176.00</u>	<u>267,365.52</u>	<u>231,810.48</u>
Excess of Revenues Over (Under) Expenditures	23,823.00	(22,705.00)	281,676.42	304,381.42
Other Financing Sources (Uses):				
Transfers Out	0.00	(2,463,985.00)	(2,463,985.00)	0.00
Net Change in Fund Balance	23,823.00	(2,486,690.00)	(2,182,308.58)	304,381.42
Fund Balance - Beginning	<u>3,389,861.60</u>	<u>3,389,861.60</u>	<u>3,389,861.60</u>	<u>0.00</u>
FUND BALANCE - ENDING	<u>\$ 3,413,684.60</u>	<u>\$ 903,171.60</u>	<u>\$ 1,207,553.02</u>	<u>\$ 304,381.42</u>

BROOKINGS COUNTY
NOTES TO THE SUPPLEMENTARY INFORMATION
Schedules of Budgetary Comparisons for the General Fund
and for each major Special Revenue Fund with a legally required budget

Note 1. Budgets and Budgetary Accounting:

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Between the fifteenth and thirtieth days of July in each year the Board of County Commissioners prepares and files with the County Auditor a provisional budget for the following year, containing a detailed estimate of cash balances, revenues, and expenditures.
2. Prior to the first Tuesday in September in each year a notice of budget hearing is published once each week for two successive weeks, and the text of the provisional budget is published with the first publication.
3. The Board of County Commissioners holds a meeting for the purpose of considering the provisional budget on or prior to the first Tuesday in September in each year. Such hearings must be concluded by October first. Changes made to the provisional budget are entered at length in the minutes of the Board of County Commissioners.
4. Before October first of each year the Board of County Commissioners adopts an annual budget for the ensuing year. The adopted budget is filed in the office of the County Auditor.
5. After adoption by the Board of County Commissioners, the operating budget is legally binding and actual expenditures for each purpose cannot exceed the amounts budgeted, except as indicated in number 7.
6. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5 percent of the total county budget.
7. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets.
8. Unexpended appropriations lapse at year end unless encumbered by resolution of the Board of County Commissioners.
9. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.

**SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**

South Dakota Retirement System

*Last 10 Years

	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability (asset)	0.235465%	0.229974%	0.228323%	0.224872%	0.227403%	0.236566%	0.229177%	0.230053%	0.232808%
County's proportionate share of net pension liability (asset)	\$ (22,253)	\$ (1,761,207)	\$ (9,916)	\$ (23,830)	\$ (5,306)	\$ (21,469)	\$ 774,138	\$ (975,721)	\$ (1,677,286)
County's covered payroll	\$ 5,095,428	\$ 4,747,472	\$ 4,568,908	\$ 4,368,794	\$ 4,313,335	\$ 4,384,864	\$ 3,985,052	\$ 3,843,554	\$ 3,733,426
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.44%	37.10%	0.22%	0.55%	0.12%	0.49%	19.43%	25.39%	44.93%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.10%	105.52%	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%	107.30%

57 * The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 6/30. Until a full 10-year trend is compiled, the County will present information for those years for which information is available.

BROOKINGS COUNTY
NOTES TO THE SUPPLEMENTARY INFORMATION
Schedule of the Proportionate Share of the Net Pension Liability (Asset)

Changes from Prior Valuation

The June 30, 2022 Actuarial Valuation reflects numerous changes to the actuarial assumptions as a result of an experience analysis completed since the June 30, 2021 Actuarial Valuation. In addition, two changes in actuarial methods have been implemented since the prior valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

During the 2022 Legislative Session no significant SDRS benefit changes were made and gaming enforcement agents became Class B Public Safety Members.

Actuarial Assumption Changes

As a result of an experience analysis covering the period from July 1, 2016, to June 30, 2021, and presented to the SDRS Board of Trustees in April and June 2022, significant changes to the actuarial assumptions were recommended by the SDRS Senior Actuary and adopted by the Board of Trustees first effective for this June 30, 2022, actuarial valuation.

The changes to economic assumptions included increasing the price inflation to 2.50% and increasing the wage inflation to 3.15%. The current assumed investment return assumption of 6.50% was retained, lowering the assumed real investment return to 4.00%. The baseline COLA assumption of 2.25% was also retained. Salary increase assumptions were modified to reflect the increase in assumed wage inflation and recent experience. The assumed interest on accumulated contributions was decreased to 2.25%.

The demographic assumptions were also reviewed and revised. The mortality assumption was changed to the Pub-2010 amount-weighted tables using separate tables for teachers, general, and public safety retirees, with assumptions for retirees adjusted based on credible experience. The mortality assumption for active and terminated vested members was changed to the unadjusted amount-weighted Pub-2010 tables, again by member classification and the assumption for beneficiaries was changed to the amount-weighted Pub-2010 general contingent survivor table. Adjustments based on experience were also made to the assumptions regarding retirement, termination, disability, age of spouses for married Foundation members, percentage of terminated vested members electing a refund, and benefit commencement age for terminated vested Public Safety members with 15 or more years of service.

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% (0.5% prior to 2021) and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2021, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was greater than 100% and the full 0% to 3.5% COLA range was payable. For the June 30, 2021, Actuarial Valuation, future COLAs were assumed to equal the baseline COLA assumption of 2.25%.

As of June 30, 2022, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is less than 100% and the July 2023 SDRS COLA is limited to a restricted maximum of 2.10%. The July

2023 SDRS COLA will equal inflation, between 0% and 2.10%. For this June 30, 2022, Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 2.10%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027, Actuarial Valuation and any recommended 7 changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027, Actuarial Valuation.

Actuarial Method Changes

Actuarial method changes with minor impact were implemented for this valuation after recommendation by Cavanaugh Macdonald Consulting as part of their reviews of prior valuations. As a result, liabilities and normal costs for refund benefits and the Generational Variable Retirement Account are now calculated using the entry age normal cost method with normal costs based on the expected value of these accounts rather than the actual balance.

**SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Two Years Ended December 31, 2022**

Federal Grantor/Pass-Through Grantor Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed-Through to Subrecipients	Total Federal Expenditures 2021	Total Federal Expenditures 2022
US Department of Interior - Direct Programs: Bureau of Land Management, Payments in Lieu of Taxes (Note 4)	15.226		\$ 29,303.74	\$ 8,618.04	\$ 8,539.22
Total US Department of the Interior			29,303.74	8,618.04	8,539.22
US Department of Justice - Pass-Through Programs: SD Network Against Family Violence and Sexual Assault, Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590				11,644.93
Total US Department of Justice			0.00	0.00	11,644.93
Highway Safety Cluster: US Department of Transportation - Pass-Through Programs: SD Department of Public Safety, State and Community Highway Safety	20.600	69A37520300004020SD0		18,937.97	50,353.77
Total Highway Safety Cluster			0.00	18,937.97	50,353.77
Total US Department of Transportation			0.00	18,937.97	50,353.77
US Department of Treasury - Direct Programs: COVID-19 Coronavirus State and Local Fiscal Recovery Funds (Note 3)	21.027			0.00	6,813,296.00
Total US Department of Treasury			0.00	0.00	6,813,296.00
US General Services Administration - Pass-Through Programs: SD Federal Property Agency, Donation of Federal Surplus Personal Property (Note 5)	39.003				524.25
Total US General Services Administration			0.00	0.00	524.25
US Department of Homeland Security - Pass-Through Programs: SD Department of Public Safety - Office of Emergency Management, Emergency Management Performance Grants	97.042	EMD-2022-EP-00002-S01 2021-SS-00006-S01		34,924.74	51,694.09
Homeland Security Grant Program	97.067	2022-SS-00008-S01		21,330.00	3,309.74
Total US Department of Homeland Security			0.00	56,254.74	55,003.83
GRAND TOTAL			\$ 29,303.74	\$ 83,810.75	\$ 6,939,362.00

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Major Federal Financial Assistance Program

This represents a Major Federal Financial Assistance Program.

Note 4: Federal Reimbursement

Federal reimbursements are not based upon specific expenditures. Therefore, the amounts reported here represent cash received rather than federal expenditures.

Note 5: Federal Surplus Property

The amount reported represents 23.3% of the original acquisition cost of the federal surplus property received by the County.

**SUPPLEMENTARY INFORMATION
BROOKINGS COUNTY
SCHEDULE OF CHANGES IN LONG-TERM DEBT
For the Two Years Ended December 31, 2022**

<u>Indebtedness</u>	<u>Long-Term Debt January 1, 2021</u>	<u>Add New Debt</u>	<u>Less Debt Retired</u>	<u>Long-Term Debt December 31, 2022</u>
Governmental Long-Term Debt:				
Bonds Payable	\$ 8,196,967.50	\$	\$ 931,012.44	\$ 7,265,955.06

Note 1 - Long-Term Debt:

Debt payable at December 31, 2022 is comprised of the following:

Limited Tax General Obligation Bonds:

Limited Tax General Obligation-Series 2012, 2.8% interest rate, final maturity date of December 1, 2029,
retired from the Courthouse Building Fund

\$ 720,955.06

Limited Tax General Obligation-Series 2020, 2.0% interest rate, final maturity date of December 1, 2037,
retired from the Detention Center Debt Service Fund

\$ 6,545,000.00